

## Message Text

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PAGE 01 PORT A 01844 202144Z  
ACTION ARA-10

INFO OCT-01 ISO-00 AGRE-00 COME-00 AID-05 EB-07  
CIAE-00 INR-07 NSAE-00 L-03 IGA-02 PM-04 NSC-05  
SP-02 SS-15 /061 W  
-----210754Z 111619 /14  
R 202110Z MAY 77  
FM AMEMBASSY PORT AU PRINCE  
TO SECSTATE WASHDC 5029

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E.O. 11652: N/A  
TAGS: EAID, HA  
SUBJECT: HAITI'S FIVE YEAR PLAN

REF: (A) STATE 58497, (B) PORT AU PRINCE 1814

1. SUMMARY. THERE FOLLOWS A SUMMARY OF AN ANALYSIS OF HAITI'S FIVE YEAR PLAN. THE PLAN IS POORLY ARTICULATED, NUMERICALLY INCONSISTENT, AND WILL HAVE LITTLE BEARING ON DONOR ACTIVITIES. THE DEFICIENCIES OF THE PLAN ARE SYMPTOMATIC OF CONADEP'S WEAKNESS AS A PLANNING AGENCY. CONADEP DEVOTES A GREATER EFFORT TO PROTECT ADMINISTRATION THAN TO PLANNING AND REFERS DONORS TO THE TECHNICAL MINISTRIES FOR PROJECT PLANNING AND PREPARATION. END SUMMARY.

2. HAITI PUBLISHED ITS PLAN FOR FISCAL YEARS 1977-1981 IN LATER 1976. IT REFLECTS CONVENTIONAL HAITIAN WISDOM THAT FOREIGN DONORS HAVE IMPOSED THEIR OWN PRIORITIES ON HAITI BY PROPOSING AND PLANNING PROJECTS. THE PLAN AND RECENT OFFICIAL PRONOUNCEMENTS HAVE STRESSED THAT DEVELOPMENT MUST REFLECT HAITI'S PRIORITIES AS OUTLINED IN THE PLAN. THESE PRIORITIES ARE: (1) THE DEVELOPMENT OF AGRICULTURE; (2) CREATION OF A DECENTRALIZED INFRASTRUCTURE FOR INDUSTRIALIZATION; (3) EDUCATION AND PROFESSIONAL  
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PAGE 02 PORT A 01844 202144Z

TRAINING; AND (4) INSTITUTIONAL DEVELOPMENT. THE PLAN PROJECTS AN ANNUAL GROWTH RATE OF 5 PER CENT. HOWEVER, THE QUANTITATIVE SECTIONS ARE INADEQUATE, FAIL TO LINK PROPOSED PROJECTS WITH ACHIEVEMENT OF STATED GOALS, AND ARE BASED ON QUESTIONABLE ASSUMPTIONS. INDEED, DIFFERENT SECTIONS OF THE PLAN USE ENTIRELY DIFFERENT METHODS OF ANALYSIS, DATA ARE INCONSISTENT,

AND COLUMN TOTALS INACCURATE.

3. THE MAJOR DEFICIENCIES OF THE PLAN EVOLVE FROM CONADEP'S FOCUS ON PROJECT ADMINISTRATION RATHER THAN PLANNING. EVEN THOUGH THE GOH STRESSED THAT THE FIVE YEAR PLAN IS A STATEMENT OF PRIORITIES, CONADEP REFERS DONORE TO THMBMC ECHNICAL MINISTRIES FOR PROJECT PLANNING AND PREPARATION. INDEED, THE VARIOUS PROJECTS IN THE PLAN APPEAR TO HAVE BEEN PREPARED BY THE TECHNICAL MINISTRIES AND ARE NOT CONSISTENT WITH THE REST OF THE PLAN. AS A RESULT, THE PLAN DOES NOT DO WHAT IT PURPORTS TO DO--WHICH IS TO ESTABLISH A SET OF DEVELOPMENT PRIORITIES AND DEMONSTRATE THAT PROPOSED PROJECTS WILL HAVE THE DESIRED EFFECT ON GROWTH.

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## Message Attributes

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**Channel Indicators:** n/a  
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**Review Markings:**  
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